

RELEASED IN PART
1.4(D), 1.4(B)

CONFIDENTIAL

PTQ8189

PAGE 01 BRUSSE 01143 01 OF 04 300914Z
ACTION AF-01

INFO	LOG-00	AID-01	CA-02	CIAE-00	SMEC-00	OASY-00	DODE-00
	DOEE-00	DS-00	EB-01	EUR-01	FDRE-01	H-01	IMMC-01
	TEDE-00	INR-00	IO-14	L-01	ADS-00	MFL0-03	M-00
	NSAE-00	NSCE-00	OCS-06	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SCT-00	SP-00	SR-00	SSO-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	FMP-00	PMB-00
	DSCC-00	PRME-01	DRL-09	G-00	/050W		

-----A0B2D3 300915Z /38

P 300915Z JAN 95
FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC PRIORITY 1678
INFO AMEMBASSY KIGALI
AMEMBASSY KINSHASA
AMEMBASSY BUJUMBURA
AMEMBASSY PARIS
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 04 BRUSSELS 01143

DEPARTMENT FOR AF/RA AND AF/C

E.O. 12356: DECL: OADR
TAGS: PREL, PHUM, BE, RW, UN
SUBJECT: CONSULTATIONS OF SPECIAL COORDINATOR FOR RWANDA
FRIEDMAN WITH BELGIAN MFA AND DEVELOPMENT AID
OFFICIALS - JAN. 23-24

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRUSSE 01143 01 OF 04 300914Z
1. C - ENTIRE TEXT. SEE ACTION REQUEST IN PARA. 16.

UNCLASSIFIED

SUMMARY

2. OFFICIALS FROM THE BELGIAN MFA AND THE SECRETARIAT FOR COOPERATION AND DEVELOPMENT BRIEFED SPECIAL COORDINATOR FOR RWANDA AMB. TOWNSEND FRIEDMAN ON JAN. 23-24. MFA

[REDACTED] INFORMED AMB.

1.4(B)

FRIEDMAN THE RWANDAN GOVERNMENT HAD REQUESTED THE BUJUMBURA CONFERENCE BE POSTPONED BY ONE WEEK TO ALLOW FOR EXTRA PREPARATION TIME. ALTHOUGH [REDACTED] EXPRESSED SATISFACTION WITH THE TENOR OF PM TWAGIRAMUNGU'S COMMENTS ON NATIONAL RECONCILIATION, HE CHARACTERIZED THE RWANDAN DELEGATION'S STATEMENTS AS "MINIMALIST". THE MFA BELIEVES THE GOR WILL HAVE TO BE PRESSED TO PROVIDE CONCRETE INFORMATION ON THE HOW AND WHEN OF RECONCILIATION AND REFUGEE RETURN.

3. THE BELGIAN AMBASSADOR IN KIGALI HAS APPROACHED KAGAME PROPOSING EVENTUAL INVOLVEMENT OF THE OAU IN THE RECONCILIATION PROCESS. KAGAME WOULD PREFER TO HAVE BELGIAN INTERVENTION. [REDACTED] DISMISSED KAGAME'S SUGGESTION AS A NON-STARTER. OAU INTERCESSION IS ONE OF THREE ELEMENTS IN BELGIUM'S EFFORTS TO ENCOURAGE RECONCILIATION. THE OTHER TWO ELEMENTS INCLUDE URGING UNHCR TO TACKLE THE QUESTION OF RWANDAN REFUGEES IN BURUNDI AS SOON AS POSSIBLE AND SECURING THE REFUGEE CAMPS.

4. ON THE QUESTION OF SECURITY, [REDACTED] WANTS TO USE A BOTTOM-UP APPROACH TO STRENGTHEN MRS. OGATA'S MANDATE AND
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BRUSSE 01143 01 OF 04 300914Z
TO HELP HER IDENTIFY ELEMENTS THAT WOULD MAKE IT EASIER TO CONTROL THE OPERATION AND ITS PARTICIPANTS. HE REQUESTED AMB. FRIEDMAN FOLLOW-UP WITH AMB. ALBRIGHT ON THE PROPOSAL TO HOLD A MEETING TO DISCUSS CAMP SECURITY ISSUES WITH UN REPS OF THE COUNTRIES REPRESENTED IN THE RWANDA OPERATIONAL SUPPORT GROUP (ROSG). SEE ACTION REQUEST IN PARA. 16.

5. AT SEPARATE MEETING WITH [REDACTED]

UNCLASSIFIED

UNCLASSIFIED

SHE SPOKE APPROVINGLY OF THE GENEVA MEETINGS. SHE SPECIFICALLY NOTED THE INCREASED PARTICIPATION OF INDIA AND JAPAN. [] CONSIDERS RWANDA'S STATEMENT OF GOOD INTENTIONS A FIRST STEP TOWARDS RECONCILIATION AND RECONSTRUCTION. IN AGREEMENT WITH [] BELIEVES THE NEXT PHASE WILL BE TO DEFINE THE CONDITIONS AND TIMING OF REFUGEE RETURNS. END SUMMARY. 1.4(B)

6. SPECIAL COORDINATOR FOR RWANDA TOWNSEND FRIEDMAN MET OFFICIALS FROM THE BELGIAN MFA AND THE SECRETARIAT FOR COOPERATION AND DEVELOPMENT AT A WORKING LUNCH. AMB. FRIEDMAN SUBSEQUENTLY HELD MEETINGS WITH []

DEPUTY POLCOUNS DUBROW AND ECON OFFICER ROBERTS ALSO PARTICIPATED AS NOTETAKERS.

RWANDAN GOVERNMENT MAKES RIGHT NOISES BUT IS STILL
MINIMALIST IN ITS APPROACH TO RECONCILIATION

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BRUSSE 01143 01 OF 04 300914Z

7. AT THE REQUEST OF AMB. FRIEDMAN, []
[] SUMMARIZED BELGIAN IMPRESSIONS OF THE RWANDA
OPERATIONAL SUPPORT GROUP MEETING AND THE UNDP
ROUNDTABLE. HE NOTED THE MFA HAD JUST BEEN INFORMED THAT
THE RWANDAN GOVERNMENT HAD REQUESTED THAT THE CONVENING OF
THE BUJUMBURA MEETING BE POSTPONED FOR ONE WEEK. THE GOR
CLAIMED IT NEEDED MORE TIME TO PREPARE, BUT []
THOUGHT THIS MIGHT BE A FACE-SAVING PLOY TO MOLLIFY THOSE
WHO OPPOSED PARTICIPATION IN THE CONFERENCE. A ONE WEEK

UNCLASSIFIED

UNCLASSIFIED

CONFIDENTIAL

NNNNPTQ8190

CONFIDENTIAL PTQ8190

PAGE 01 BRUSSE 01143 02 OF 04 300915Z
ACTION AF-01

INFO	LOG-00	AID-01	CA-02	CIAE-00	SMEC-00	OASY-00	DODE-00
	DOEE-00	DS-00	EB-01	EUR-01	FDRE-01	H-01	IMMC-01
	TEDE-00	INR-00	IO-14	L-01	ADS-00	MFLO-03	M-00
	NSAE-00	NSCE-00	OCS-06	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SCT-00	SP-00	SR-00	SSO-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	FMP-00	PMB-00
	DSCC-00	PRME-01	DRL-09	G-00	/050W		

-----A0B2F0 300915Z /38

P 300915Z JAN 95
FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC PRIORITY 1679
INFO AMEMBASSY KIGALI
AMEMBASSY KINSHASA
AMEMBASSY BUJUMBURA
AMEMBASSY PARIS
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 02 OF 04 BRUSSELS 01143

UNCLASSIFIED

UNCLASSIFIED

DEPARTMENT FOR AF/RA AND AF/C

E.O. 12356: DECL: OADR

TAGS: PREL, PHUM, BE, RW, UN

SUBJECT: CONSULTATIONS OF SPECIAL COORDINATOR FOR RWANDA
FRIEDMAN WITH BELGIAN MFA AND DEVELOPMENT AID
OFFICIALS - JAN. 23-24

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRUSSE 01143 02 OF 04 300915Z
DELAY WAS NOT SIGNIFICANT, HE OPINED.

8. [] EXPRESSED OVERALL SATISFACTION WITH RWANDAN PRIME MINISTER TWAGIRAMUNGU'S STATEMENTS ON CONFIDENCE BUILDING MEASURES AND NATIONAL RECONCILIATION. THE RWANDAN DELEGATION HAD INITIALLY OPPOSED THE IDEA OF ENGAGING IN A NATIONAL DEBATE BUT HAD EVENTUALLY AGREED TO A NATIONAL DIALOGUE. THE RWANDANS DID NOT WANT TO BE LUMPED INTO THE SAME CATEGORY AS BURUNDI, WHICH DID INTEND TO LAUNCH A NATIONAL DEBATE. TWAGIRAMUNGU HAD NOT OBJECTED TO THE PRINCIPLE OF BROADENING THE GOVERNMENT'S BASE, EVEN ACCEPTING THE PREMISE OF MRND PARTICIPATION PROVIDED INDIVIDUAL MRND MEMBERS HAD NOT BEEN INVOLVED IN COMMITTING ACTS OF GENOCIDE. 1.4(B)

9. [] CHARACTERIZED RWANDAN STATEMENTS ON RECONCILIATION AT THE GENEVA MEETINGS AS "JUST ABOVE THE MINIMUM THRESHOLD". PM TWAGIRAMUNGU HAD MADE THE RIGHT NOISES BUT THE RWANDA GOVERNMENT HAD TO BE MORE FORTHCOMING ABOUT WHO WOULD BE INVOLVED IN RECONCILIATION AND HOW AND WHEN IT WOULD TAKE PLACE. THE GOB, [] SAID, HAD STILL NOT DECIDED WHETHER IT WOULD PRESS THE TOPIC AT THE BUJUMBURA CONFERENCE OR WAIT. "MY INSTINCT", HE ADDED, "IS TO PUSH AT BUJUMBURA BUT WE WILL NEED MORE FEEDBACK BEFORE WE MAKE UP OUR MINDS".

GETTING THE OAU INVOLVED IN RECONCILIATION PROCESS

UNCLASSIFIED

UNCLASSIFIED

1.4(B), 1.4(D)

THE OAU'S INTERCESSION - THE FIRST OF THREE ELEMENTS IN BELGIUM'S CURRENT STRATEGY ON RWANDA. IN SUPPORT OF THIS FIRST ELEMENT, BELGIUM HAD ARGUED TO THE RWANDANS THAT OAU EFFORTS COULD BE DIRECTED AT SCOUTING THE POLITICAL TERRAIN, TRYING TO ESTABLISH POSSIBILITIES FOR DIALOGUE, AND HELPING TO SET A TIMEFRAME FOR EVENTUAL DISCUSSIONS. THIS WOULD CONSTITUTE THE "PRE-DIALOGUE" PHASE. IN RESPONSE TO AMB. FRIEDMAN'S QUESTION WHETHER THE RWANDANS APPEARED TO FAVOR EUROPEAN INTERMEDIARIES OVER AFRICAN INTERMEDIARIES, [REDACTED] REPLIED THAT THIS DID NOT SEEM TO BE THE CASE.

1.4(B)

12. THE BELGIAN GOVERNMENT HOPED NATIONAL DIALOGUE WOULD BRING TOGETHER REPRESENTATIVES FROM POLITICAL PARTIES, THE CHURCHES, NGO'S, AND CIVIL SOCIETY GROUPS TO TALK ABOUT FUTURE DEVELOPMENT AND REHABILITATION OF INFRASTRUCTURE AS WELL AS RECONCILIATION. BELGIUM WAS NOT PRESSING THE RWANDAN GOVERNMENT TO CONCENTRATE ALL ITS EFFORTS ON POLITICAL DIALOGUE BUT ON RECONCILIATION ACROSS A BROAD SPECTRUM OF ISSUES.

CONFIDENTIAL

CONFIDENTIAL

UNCLASSIFIED

UNCLASSIFIED

PAGE 04

BRUSSE 01143 02 OF 04 300915Z

13. THE SECOND ELEMENT IN BELGIAN STRATEGY WAS TO
PRESSURE UNHCR TO TACKLE THE QUESTION OF RWANDAN REFUGEES
IN BURUNDI. [REDACTED] TERMED REPATRIATING REFUGEES OUT OF
BURUNDI THE NEXT EASIEST TASK AFTER RESETTLING IDPS IN
RWANDA.

1.4(B)

STRENGTHENING UNHCR'S HAND: AIMING FOR AN OGATA-PLUS PLAN

CONFIDENTIAL

NNNNPTQ8193

CONFIDENTIAL

PTQ8193

UNCLASSIFIED

UNCLASSIFIED

PAGE 01 BRUSSE 01143 03 OF 04 300916Z
ACTION AF-01

INFO	LOG-00	AID-01	CA-02	CIAE-00	SMEC-00	OASY-00	DODE-00
	DOEE-00	DS-00	EB-01	EUR-01	FDRE-01	H-01	IMMC-01
	TEDE-00	INR-00	IO-14	L-01	ADS-00	MFLO-03	M-00
	NSAE-00	NSCE-00	OCS-06	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SCT-00	SP-00	SR-00	SSO-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	FMP-00	PMB-00
	DSCC-00	PRME-01	DRL-09	G-00	/050W		

-----A0B302 300916Z /38

P 300915Z JAN 95
FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC PRIORITY 1680
INFO AMEMBASSY KIGALI
AMEMBASSY KINSHASA
AMEMBASSY BUJUMBURA
AMEMBASSY PARIS
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 03 OF 04 BRUSSELS 01143

DEPARTMENT FOR AF/RA AND AF/C

E.O. 12356: DECL: OADR
TAGS: PREL, PHUM, BE, RW, UN
SUBJECT: CONSULTATIONS OF SPECIAL COORDINATOR FOR RWANDA
FRIEDMAN WITH BELGIAN MFA AND DEVELOPMENT AID
OFFICIALS - JAN. 23-24

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRUSSE 01143 03 OF 04 300916Z
14. THE THIRD ELEMENT THE GOB WANTED TO TACKLE WAS
SECURITY IN THE CAMPS.

1.4(B), 1.4(D)

UNCLASSIFIED

UNCLASSIFIED

1.4(B), 1.4(D)

[REDACTED]

HE HAD INSTRUCTED THE
BELGIAN REPS IN BOTH GENEVA AND NEW YORK TO TAKE A
BOTTOM-UP APPROACH TO THE QUESTION OF CAMP SECURITY. THE
IDEA WAS TO HELP MRS. OGATA IDENTIFY AND ESTABLISH SOME
MECHANISMS THAT WOULD ALLOW PROPER CONTROL OF THE
OPERATION AND OF PARTICIPANTS. THE EFFORT COULD THEN
BECOME AN OGATA-PLUS OPERATION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BRUSSE 01143 03 OF 04 300916Z
USG LEADERSHIP A REAL BOOST, SAY BELGIANS

16. [REDACTED] CONCLUDED THE MEETING BY EXPRESSING THE
GOB'S DEEP APPRECIATION FOR USG SUPPORT. BY TAKING THE
LEAD AND FORMING A COALITION TO TACKLE THE PROBLEMS, THE
USG HELPED REACH AGREEMENT ON FUNDAMENTAL APPROACHES. [REDACTED]

1.4(B)

[REDACTED] REQUESTED THAT AMB. FRIEDMAN FOLLOW UP WITH THE
DEPARTMENT AND AMB. ALBRIGHT ON THE PROPOSAL TO DISCUSS
SECURITY ISSUES IN THE REFUGEE CAMPS. PARTICIPANTS AT THE
MEETING WOULD BE UN REPS OF THE ROSG MEMBER COUNTRIES.
HE URGED THAT DISCUSSIONS FOCUS ON A BOTTOM-UP APPROACH TO
SUPPORT MRS. OGATA'S SECURITY INITIATIVES. AMB. FRIEDMAN
AGREED TO PASS ON THE REQUEST. (FYI: FOLLOWING MEETING,
DEPUTY POLCOUNS DISCUSSED SUBJECT FURTHER WITH [REDACTED])

1.4(B)

[REDACTED] SAID FONMIN VANDENBROUCKE HAD BROACHED THE IDEA
OF A MEETING WITH AMB. ALBRIGHT DURING HER VISIT TO
BRUSSELS IN DECEMBER. [REDACTED] SUGGESTED IT WOULD BE

1.4(B)

1.4(B)

1.4(B)

UNCLASSIFIED

UNCLASSIFIED

USEFUL TO HOLD DISCUSSION ON CAMP SECURITY BEFORE THE
CONVENING OF THE BUJUMBURA CONFERENCE.)

ACTION REQUEST: IF MEETING IS SCHEDULED, PLEASE ADVISE
TIME AND DATE ASAP. END ACTION REQUEST.

17. AT THE STATE SECRETARIAT FOR COOPERATION AND
DEVELOPMENT, [REDACTED] TOLD AMB. FRIEDMAN
THAT BELGIUM FOUND THE GENEVA MEETINGS ON RWANDA HELPFUL.
SHE TERMED THE SUPPORT GROUP SESSION "USEFUL" BUT NOTED
THAT "THERE WERE JUST TOO MANY PEOPLE THERE TO HAVE A
CONFIDENTIAL EXCHANGE OF VIEWS." NEVERTHELESS, SHE
PRAISED THE INCREASED COOPERATION PROMOTED BY THE MEETING,
CONFIDENTIAL

1.4(B)

CONFIDENTIAL

PAGE 04 BRUSSE 01143 03 OF 04 300916Z
ESPECIALLY WITH INDIA AND JAPAN WHO DO NOT PARTICIPATE IN
THE UNITED NATIONS EFFORT. SHE OBSERVED THAT INDIA SEEMS
MORE WILLING TO COOPERATE WITH OTHER DONORS THAN A FEW
MONTHS AGO, BUT THAT MORE DETAILS OF EVERY DONOR'S
CONTRIBUTIONS IS NECESSARY TO FLESH OUT THE MODEL PLAN
BEING DEVELOPED.

18. REGARDING THE UN ROUND TABLE ON RWANDA, [REDACTED]
EXPRESSED SATISFACTION WITH THE UNDP STUDY OF WHAT IS
NEEDED AS A "STIMULUS TO INCREASED COORDINATION,"

UNCLASSIFIED

UNCLASSIFIED

CONFIDENTIAL

NNNNPTQ8194

CONFIDENTIAL PTQ8194

PAGE 01 BRUSSE 01143 04 OF 04 300916Z
ACTION AF-01

INFO	LOG-00	AID-01	CA-02	CIAE-00	SMEC-00	OASY-00	DODE-00
	DOEE-00	DS-00	EB-01	EUR-01	FDRE-01	H-01	IMMC-01
	TEDE-00	INR-00	IO-14	L-01	ADS-00	MFLO-03	M-00
	NSAE-00	NSCE-00	OCS-06	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SCT-00	SP-00	SR-00	SSO-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	FMP-00	PMB-00
	DSCC-00	PRME-01	DRL-09	G-00	/050W		
				-----A0B30D	300916Z	/38	

P 300915Z JAN 95
FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC PRIORITY 1681
INFO AMEMBASSY KIGALI
AMEMBASSY KINSHASA
AMEMBASSY BUJUMBURA
AMEMBASSY PARIS
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 04 OF 04 BRUSSELS 01143

DEPARTMENT FOR AF/RA AND AF/C

E.O. 12356: DECL: OADR
TAGS: PREL, PHUM, BE, RW, UN
SUBJECT: CONSULTATIONS OF SPECIAL COORDINATOR FOR RWANDA
FRIEDMAN WITH BELGIAN MFA AND DEVELOPMENT AID

UNCLASSIFIED

UNCLASSIFIED

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRUSSE 01143 04 OF 04 300916Z
ESPECIALLY AMONG DONORS ON THE GROUND IN KIGALI. SHE ALSO
PRAISED RWANDA'S STATEMENT OF GOOD INTENTIONS, WHICH IS AN
ESSENTIAL FIRST STEP BECAUSE "AID WILL ONLY FOLLOW THE
POLITICAL EVOLUTION IN THE COUNTRY AND CONCRETE STEPS
TOWARDS RECONCILIATION AND RECONSTRUCTION." [] NOTED
THE PROBLEM OF DEFINING HUMANITARIAN AND DEVELOPMENT AID
BUT BELIEVES THAT PROBLEM IS MANAGEABLE. THE NEXT STEP,
SHE SAID, IS TO DEFINE PRECISELY WHEN AND TO WHERE THE
REFUGEES WILL RETURN AND HOW MANY "TEMPORARY TRANSIT
FACILITIES" MUST BE CONSTRUCTED. [] STATED THAT THE
DONORS PLEDGES TALLING ABOUT USDOLS 1.5 BILLION IS
"GENEROUS CONSIDERING THE ABSORPTIVE CAPACITY OF THE
COUNTRY." THE ROUND TABLE SUCCEEDED BECAUSE IT WAS "WELL
PREPARED IN ADVANCE," SHE SAID "AND RWANDA ADOPTED A
REALISTIC ATTITUDE."

1.4(B)

19. AMB. FRIEDMAN DID NOT CLEAR THIS CABLE BEFORE
DEPARTING POST.

BLINKEN

CONFIDENTIAL

UNCLASSIFIED